BEFORE THE TENNESSEE STATE BOARD OF EQUALIZATION

IN RE: Nguyen Thi Nguyen
Various Parcels
(See Attached Exhibit A)
Residential & Commercial Property
Tax Years 2005 & 2006
)

Nguyen Thi Nguyen
(Shelby County
)

INITIAL DECISION AND ORDER

Statement of the Case

The subject property is presently valued as summarized in exhibit A.

An appeal has been filed on behalf of the property owner with the State Board of Equalization. The undersigned administrative judge conducted a hearing in this matter on June 6, 2007 in Memphis, Tennessee. In attendance at the hearing were Nguyen Thi Nguyen, the appellant, and Shelby County Property Assessor's representative Jonathan Jackson.

FINDINGS OF FACT AND CONCLUSIONS OF LAW

Subject property consists of six single family residences and five duplexes located in Memphis. With the exception of the family home located at 516 Stonewall (020-041-00001), subject property is utilized for rental purposes. The taxpayer purchased subject property between 1989 and 1999.

The taxpayer contended that subject property should be valued as summarized in exhibit A. In support of this position, Ms. Nguyen testified concerning factors she maintained reduce the value of subject property such as its physical condition and location in high crime areas. The taxpayer essentially argued that the current appraised values are excessive given her historical purchase prices and the various factors she asserted cause a dimunition in value.

The assessor contended that subject property should be valued as summarized in exhibit A. In support of this position, Mr. Jackson introduced comparable sales for each parcel. Mr. Jackson recommended the indicated reductions in value based upon repair estimates, the comparables or locational adjustments.

The basis of valuation as stated in Tennessee Code Annotated Section 67-5-601(a) is that "[t]he value of all property shall be ascertained from the evidence of its sound, intrinsic and immediate value, for purposes of sale between a willing seller and a willing buyer without consideration of speculative values . . ."

After having reviewed all the evidence in the case, the administrative judge finds that the subject property should be valued as recommended by Mr. Jackson.

Since the taxpayer is appealing from the determination of the Shelby County Board of Equalization, the burden of proof is on the taxpayer. See State Board of Equalization Rule 0600-1-.11(1) and *Big Fork Mining Company v. Tennessee Water Quality Control Board*, 620 S.W.2d 515 (Tenn. App. 1981).

The administrative judge finds that the fair market value of subject property as of January 1, 2005 constitutes the relevant issue. The administrative judge finds that the Assessment Appeals Commission has repeatedly rejected arguments based upon the amount by which an appraisal has increased as a consequence of reappraisal. For example, the Commission rejected such an argument in *E.B. Kissell, Jr.* (Shelby County, Tax Years 1991 and 1992) reasoning in pertinent part as follows:

The rate of increase in the assessment of the subject property since the last reappraisal or even last year may be alarming but is not evidence that the value is wrong. It is conceivable that values may change dramatically for some properties, even over so short of time as a year. . .

The best evidence of the present value of a residential property is generally sales of properties comparable to the subject, comparable in features relevant to value. Perfect comparability is not required, but relevant differences should be explained and accounted for by reasonable adjustments. If evidence of a sale is presented without the required analysis of comparability, it is difficult or impossible for us to use the sale as an indicator of value. . . .

Final Decision and Order at 2.

Respectfully, the taxpayer did not introduce a single sale into evidence to substantiate her opinion of value. Instead, the taxpayer seemingly did little more than increase her original purchase price by an arbitrary amount.

The administrative judge finds merely reciting factors that could cause a dimunition in value does not establish the current appraisal exceeds market value. The administrative judge finds the Assessment Appeals Commission has ruled on numerous occasions that one must *quantify* the loss in value one contends has not been adequately considered. See, e.g., *Fred & Ann Ruth Honeycutt* (Carter Co., Tax Year 1995) wherein the Assessment Appeals Commission ruled that the taxpayer introduced insufficient evidence to quantify the loss in value from the stigma associated with a gasoline spill. The Commission stated in pertinent part as follows:

The assessor conceded that the gasoline spill affected the value of the property, but he asserted that his valuation already reflects a deduction of 15% for the effects of the spill. . . . The administrative judge rejected Mr. Honeycutt's claim for an additional reduction in the taxable value, noting that he had not

¹ Shelby County was reappraised effective January 1, 2005. The value established as of that date is simply being carried forward for tax year 2006.

produced evidence by which to quantify the effect of the "stigma." The Commission finds itself in the same position. . . . Conceding that the marketability of a property may be affected by contamination of a neighboring property, we must have proof that allows us to quantify the loss in value, such as sales of comparable properties. . . Absent this proof here we must accept as sufficient, the assessor's attempts to reflect environmental condition in the present value of the property.

Final Decision and Order at 1-2. Similarly, in *Kenneth R. and Rebecca L. Adams* (Shelby Co., Tax Year 1998) the Commission ruled in relevant part as follows:

The taxpayer also claimed that the land value set by the assessing authorities. . .was too high. In support of that position, she claimed that. . .the use of surrounding property detracted from the value of their property. . . . As to the assertion the use of properties has a detrimental effect on the value of the subject property, that assertion, without some valid method of quantifying the same, is meaningless.

Final Decision and Order at 2.

The administrative judge finds that Mr. Jackson agreed to reduce several appraisals when Ms. Nguyen introduced repair estimates. The administrative judge finds any further reductions in value inappropriate absent additional evidence from the taxpayer.

ORDER

It is therefore ORDERED that the values and assessments set forth in exhibit B are hereby adopted for tax years 2005 and 2006.

It is FURTHER ORDERED that any applicable hearing costs be assessed pursuant to Tenn. Code Ann. § 67-5-1501(d) and State Board of Equalization Rule 0600-1-.17.

Pursuant to the Uniform Administrative Procedures Act, Tenn. Code Ann. §§ 4-5-301—325, Tenn. Code Ann. § 67-5-1501, and the Rules of Contested Case Procedure of the State Board of Equalization, the parties are advised of the following remedies:

- 1. A party may appeal this decision and order to the Assessment Appeals Commission pursuant to Tenn. Code Ann. § 67-5-1501 and Rule 0600-1-.12 of the Contested Case Procedures of the State Board of Equalization. Tennessee Code Annotated § 67-5-1501(c) provides that an appeal "must be filed within thirty (30) days from the date the initial decision is sent." Rule 0600-1-.12 of the Contested Case Procedures of the State Board of Equalization provides that the appeal be filed with the Executive Secretary of the State Board and that the appeal "identify the allegedly erroneous finding(s) of fact and/or conclusion(s) of law in the initial order"; or
- A party may petition for reconsideration of this decision and order pursuant to Tenn. Code Ann. § 4-5-317 within fifteen (15) days of the entry of the order. The petition for reconsideration must state the specific grounds upon which

relief is requested. The filing of a petition for reconsideration is not a prerequisite for seeking administrative or judicial review; or

3. A party may petition for a stay of effectiveness of this decision and order pursuant to Tenn. Code Ann. § 4-5-316 within seven (7) days of the entry of the order.

This order does not become final until an official certificate is issued by the Assessment Appeals Commission. Official certificates are normally issued seventy-five (75) days after the entry of the initial decision and order if no party has appealed.

ENTERED this 14th day of June, 2007.

MARK J. MINSKY

ADMINISTRATIVE JUDGE

TENNESSEE DEPARTMENT OF STATE

ADMINISTRATIVE PROCEDURES DIVISION

c: Nguyen Thi Nguyen Tameaka Stanton-Riley, Appeals Manager

EXHIBIT A

Assessor's Contended Value (\$)	52,800 50,400 200,000 43,600 49,800 53,500 53,500 74,900 49,000	2226-
Taxpayer's Contended Value (\$)	40,000 48,000 112,000 35,000 40,000 26,000 40,000 35,000 35,000	
Current Appraised <u>Value (\$)</u>	63,800 54,800 232,200 49,700 55,800 53,500 57,600 35,000 74,900 49,000	
Property Address	213 N. Watkins 374 Williford 516 Stonewall 3525 Mayflower 210 N. Watkins 1313-1315 Tutwiler 1429 Tutwiler 406 N. Watkins 3524-3526 Mayflower 2410 Forrest Avenue	
Parcel ID	020-026-00011 033-011-00106 020-041-00001 043-071-00012 020-027-00017 021-101-00004 036-005-00007 020-030-00022 043-072-00040 033-001-00026	

EXHIBIT B

Assessment (\$)	13,200	12,600	50,000	10,900	12,450	21,400	21,400	14,000	18,725	19,600	16,800
Total Value (\$)	52,800	50,400	200,000	43,600	49,800	53,500	53,500	35,000	74,900	49,000	42,000
Improvement Value (\$)	40,700	39,100	146,600	35,400	40,900	43,300	43,300	24,800	61,700	44,200	32,500
Land Value (\$)	12,100	11,300	53,400	8,200	8,900	10,200	10,200	10,200	13,200	4,800	6,500
Parcel ID	020-026-00011	033-011-00106	020-041-00001	043-071-00012	020-027-00017	021-101-00003	021-101-00004	036-005-00007	020-030-00022	043-072-00040	033-001-00026